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UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA

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7 UNITED STATES OF AMERICA,

8 Plaintiff,

9 v.

10 ESTATE OF AMIR ZAVIEH, A/K/A
11 ALLEN ZAVIEH, DECEASED, et al.,

12 Defendants.

Case No. 17-cv-03286-KAW

**ORDER REQUIRING SUPPLEMENTAL
BRIEFING**

Re: Dkt. No. 18

13 On June 7, 2017, Plaintiff United States of America filed the instant complaint against
14 Defendants Estate of Amir Zavieh ("Decedent's Estate") and Lisa Zavieh Martin for the collection
15 of an outstanding civil penalty assessed against Amir Zavieh ("Decedent"). (Compl., Dkt. No. 1.)
16 Defendant Martin was named as a defendant in her capacity as the executor of Decedent's Estate.
17 (Compl. ¶ 2.)

18 On August 28, 2017, Plaintiff filed an amended complaint against Decedent's Estate and
19 Defendant Martin. Defendant Martin was named as a defendant as the fraudulent transferee of
20 Decedent, as well as in her capacity as the successor-in-interest of Decedent's Estate. (First
21 Amended Compl. ¶ 2, Dkt. No. 7.) Plaintiff concurrently filed an ex parte motion to appoint
22 Defendant Martin as the personal representative of Decedent's Estate, as well as an ex parte
23 motion to extend time to effectuate service by 90 days. (Mot. to Appoint, Dkt. No. 9; Mot. to
24 Extend Time, Dkt. No. 8.)

25 On September 11, 2017, the Court denied Plaintiff's motion to appoint Defendant Martin as
26 the personal representative under the probate exception. (Dkt. No. 16 at 2.) The Court also denied
27 Plaintiff's motion to extend time to effectuate service as moot, as Plaintiff had requested the
28 extension of time in order to give time for the Court to decide the motion to appoint. (*Id.* at 3.)

1 On September 25, 2017, Plaintiff filed an ex parte motion for administrative relief to deem
2 service completed or, in the alternative, to reconsider the motion to extend time for service and to
3 allow service by publication. (Dkt. No. 18.)

4 The Court requires supplemental briefing on Plaintiff's ex parte motion. First, it is not
5 clear to the Court why Plaintiff does not seek to substitute Defendant Martin for the Estate. *See*
6 *Sequoia Prop. & Equip. Ltd. P'ship v. United States of America*, No. CV-F-97-5044-LJO, 2002
7 WL 32388132, at *2 (E.D. Cal. June 3, 2002) ("An executor or administrator, or distributee of a
8 distributed estate are proper parties for substitution of a deceased party"). In *Sequoia Prop.*, the
9 district court noted that "[a]n order of substitution is prerequisite to obtain a judgment against a
10 deceased party's estate," yet it does not appear Plaintiff is seeking an order of substitution, despite
11 having identified Defendant Martin as the sole distributee of the estate. *Id.* at *3; *see also* William
12 W. Schwarzer, *et al.*, FEDERAL CIVIL PROCEDURE BEFORE TRIAL ¶ 7:364 (The Rutter Group 2017)
13 ("An order of substitution is prerequisite to obtaining a judgment against a deceased party's
14 estate").

15 Indeed, many of the cases cited by Plaintiff in support of the motion to appoint concerned
16 motions to substitute under Federal Rule of Civil Procedure 25. *See Sinito v. U.S. Dep't of Justice*,
17 176 F.3d 512, 516 (D.C. Cir. 1999) (discussing proper parties for substitution of a deceased party);
18 *Rende v. Kay*, 415 F.2d 983, 986 (D.C. Cir. 1969) (requiring that a suggestion of death identify the
19 representative or successor of an estate who may be substituted as a party for the deceased under
20 Rule 25); *Hardy v. Kaszycki & Sons Contractors, Inc.*, 842 F. Supp. 713, 716-17 (S.D.N.Y. 1993)
21 (determining that the representative of the decedent's estate was the proper party to be substituted
22 in the action); *In re Baycol Prods. Litig.*, 616 F.3d 778, 784-85 (8th Cir. 2010) (applying Rule 25).
23 Given that Plaintiff has previously been able to serve Defendant Martin in her individual capacity,
24 obtaining a substitution would eliminate any need for service by publication.

25 Second, if Plaintiff does not intend to seek an order of substitution, the Court requires
26 additional legal authority on why service on Defendant Martin constitutes service on the Estate.
27 Plaintiff appears to rely upon *United States ex rel. Madany v. Petre*, Case No. 09-13693, 2015 WL
28 6667770 (E.D. Mich. Nov. 2, 2015), in which the district court found that service upon a

1 representative or successor of the estate constituted proper service of the estate. There, however,
2 the district court relied upon the magistrate judge's conclusion that such service would be
3 effective,¹ but did not explain what the magistrate judge's reasoning was beyond that the
4 magistrate judge had used Federal Rule of Civil Procedure 25 "for guidance." *Id.* at *2. Thus, it is
5 not clear how the magistrate judge concluded that service on a representative or successor of an
6 estate constituted proper service of the estate, or why federal rules regarding substitution of parties
7 relates to service. Again, substitution of Defendant Martin for the deceased party would seemingly
8 resolve this problem because then, service on her would constitute service on the estate.

9 Third, with respect to Plaintiff's request to serve by publication in the San Francisco Daily
10 Journal, Plaintiff must explain why publication in a legal newspaper is likely to give actual notice
11 to anyone who may have an interest in the estate. In its motion, Plaintiff stated that the reasons
12 supporting this proposed manner of publication were contained in the accompanying declaration
13 of Attorney Bortnick, but the declaration does not appear to contain any explanation as to why the
14 Daily Journal is an adequate publication; instead, the declaration focuses solely on Defendant
15 Martin's relationship to the estate. (*See* Bortnick Decl., Dkt. No. 18-1.) Plaintiff must also explain
16 whether it still requires an extension of time for service if its request to serve by publication is
17 denied, and for what purpose.

18 Plaintiff's supplemental brief must be filed by **October 18, 2017**. Defendant Martin may
19 file a responsive brief, if any, by **October 25, 2017**.

20 IT IS SO ORDERED.

21 Dated: October 6, 2017

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23 KANDIS A. WESTMORE
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KANDIS A. WESTMORE
United States Magistrate Judge

1st The district court noted that neither party had objected to the magistrate judge's conclusion that
service upon the representative or successor of the estate constituted proper service of the estate.
Madany, 2015 WL 6667770, at *4.